



INSTITUTE FOR DEFENSE ANALYSES

**Review of Dangerous Radioisotopes: What
is Available in Practice,
What Should We be Concerned About?**

Carl A. Curling, Sc.D.

Alex Lodge

June 2015

Approved for public release;
distribution is unlimited.

IDA Document NS D-5549

Log: H 15-000689

INSTITUTE FOR DEFENSE
ANALYSES

4850 Mark Center Drive
Alexandria, Virginia 22311-1882



The Institute for Defense Analyses is a non-profit corporation that operates three federally funded research and development centers to provide objective analyses of national security issues, particularly those requiring scientific and technical expertise, and conduct related research on other national challenges.

About This Publication

This work was conducted by the Institute for Defense Analyses (IDA) under contract HQ0034-14-D-0001, task: CA-6-3079, "CBRN Casualty Estimation Update of the Medical CBRN Defense Planning & Response Project," for the for the Joint Staff, Joint Requirements Office (JRO) for Chemical, Biological, Radiological and Nuclear (CBRN) Defense (J-8/JRO) and the U.S. Army Office of The Surgeon General (OTSG). The views, opinions, and findings should not be construed as representing the official position of either the Department of Defense or the sponsoring organization.

Acknowledgments

The authors would like to thank Sean Oxford and Julia Burr for their review of this publication.

Copyright Notice

© 2015 Institute for Defense Analyses
4850 Mark Center Drive, Alexandria, Virginia 22311-1882 • (703) 845-2000.

This material may be reproduced by or for the U.S. Government pursuant to the copyright license under the clause at DFARS 252.227-7013 (a)(16) [June 2013].

INSTITUTE FOR DEFENSE ANALYSES

IDA NS D-5549

**Review of Dangerous Radioisotopes: What is
Available in Practice,
What Should We be Concerned About?**

Carl A. Curling, Sc.D.

Alex Lodge

IDA | Financial Disclosures

- The author has no fiscal affiliation with any private company that may be affected by this research.
- The analysis reflected in this presentation was performed by the Institute for Defense Analyses (IDA), under contract number HQ0034-14-D-0001 as amended for the Joint Staff, Joint Requirements Office (JRO) for Chemical, Biological, Radiological and Nuclear (CBRN) Defense (J-8/JRO) and the U.S. Army Office of The Surgeon General (OTSG), under Task Order CA-6-3079.
- The views expressed in this presentation are those of the author and do not reflect the official policy or position of the Department of Defense of the U.S. Government.

IDA | Objective

- Describe a mechanism for considering radioactive isotopes as credible candidates for use as radiation exposure devices (RED) or radiation dispersal devices (RDD).
 - This allows for the consideration of the credibility of a radioactive material as a radiological weapon to be applied to specific scenarios.
 - This does not replace the IAEA “A/D” ratios, but more precisely applies this concept to assessments of interest.

IDA | Radiological Weapons

- This analysis identified the radioisotopes of interest from within the full spectrum of radiological threats. Thirty one radioisotopes were evaluated for their credibility as radiological weapons under seven different routes of exposure (or types of radiological weapons), including external irradiation from a point source or contaminated ground; aerosol exposure by inhalation, ingestion, contamination, and submersion in contaminated air; and immersion in a radioactive gas.

IDA | Radiological Weapons

- 31 isotopes evaluated for credibility as radiological weapons
 - Identified from IAEA/NRC publications
 - Represent full spectrum of radiological threats
- Different routes of exposure (or types of radiological weapons)
 - Radiation Exposure Device
 - Explosive Radiological Dispersal Device
 - Aerosol Radiological Dispersal Device
 - Submersion – Dose to skin or whole body from particles in air
 - Inhalation – Dose to lungs or whole body from breathing contaminated air
 - Skin Deposition – dose from contamination settling out of the air
 - Ingestion Radiological Dispersal Device
 - Immersion Radiological Dispersal Device

IDA | **Isotopes Considered as Potential Radiological Weapons**

- | | | |
|-----------------|-----------------------------|-------------------------------|
| ▪ Hydrogen-3 | ▪ Palladium-103 | ▪ Gold-198 |
| ▪ Phosphorus-32 | ▪ Ruthenium-106/
Rhodium | ▪ Polonium-210 |
| ▪ Iron-55 | ▪ Cadmium-109 | ▪ Radium-226 |
| ▪ Cobalt-57 | ▪ Iodine-125 | ▪ Plutonium-238 |
| ▪ Cobalt-60 | ▪ Iodine-131 | ▪ Plutonium-239/
Beryllium |
| ▪ Nickel-63 | ▪ Caesium-137 | ▪ Americium-241 |
| ▪ Germanium-68 | ▪ Promethium-147 | ▪ Americium-241/
Beryllium |
| ▪ Selenium-75 | ▪ Gadolinium-153 | ▪ Curium-244 |
| ▪ Krypton-85 | ▪ Ytterbium-169 | ▪ Californium-252 |
| ▪ Strontium-90 | ▪ Thulium-170 | |
| ▪ Molybdenum-99 | ▪ Iridium-192 | |

7 July 2015

5

- 31 radioisotopes
- Derived from
 - International Atomic Energy Agency (IAEA), TECDOC 1344 *Categorization of Radioactive Sources*, 2003
 - International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006
 - NRC, *Radionuclides of Concern*, Appendix A, 10CFR73

IDA | Data Sources

- International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006
- International Atomic Energy Agency (IAEA), TECDOC 1344 *Categorization of Radioactive Sources*, 2003
- NRC, *Radionuclides of Concern*, Appendix A, 10CFR73
- Keith F. Eckerman and Jeffrey C. Ryman, *External Exposure to Radionuclides in Air, Water, and Soil*, Federal Guidance Report No. 12, US EPA, Washington, DC, 1993

IDA | IAEA Categorization of Sources

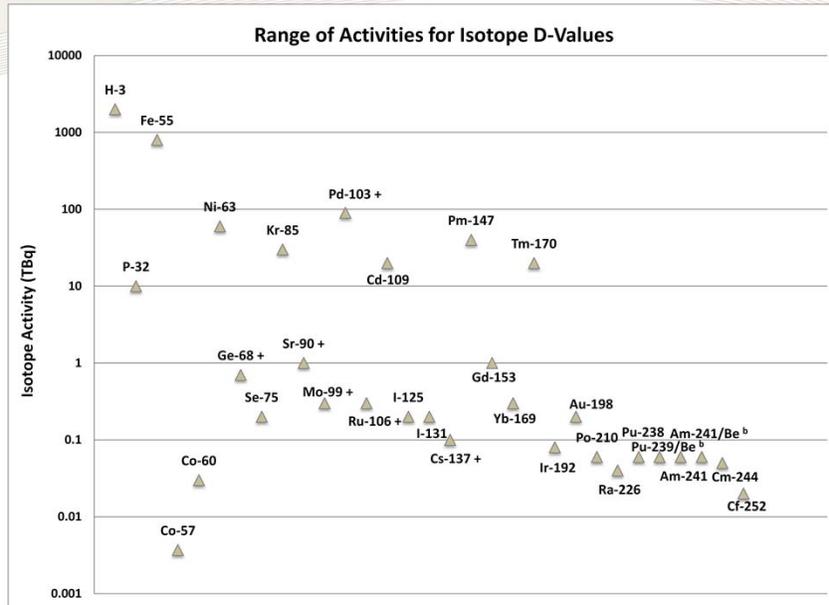
Categories of Radioactive Sources	Definitions	Activity Ratio (A/D)
Category 1	These sources "if not safely managed or securely protected would be likely to cause permanent injury to a person who handled [them], or were otherwise in contact with [them] for more than a few minutes. It would probably be fatal to be close to this amount of unshielded material for a period of a few minutes to an hour.	$A/D \geq 1000$
Category 2	These sources "if not safely managed or securely protected could cause permanent injury to a person who handled [them], or were otherwise in contact with [them] for a short time (minutes to hours. It would probably be fatal to be close to this amount of unshielded material for a period of hours to days.	$1000 > A/D \geq 10$
Category 3	These sources "if not safely managed or securely protected could cause permanent injury to a person who handled [them], or were otherwise in contact with [them] for some hours. It would probably be fatal to be close to this amount of unshielded material for a period of days to weeks.	$10 > A/D \geq 1$
Categories 4 and 5	The sources in these categories contain relatively low activity materials and thus are generally not considered dangerous in the context of most radiological weapons unless a large enough aggregate amount of these sources were collected and used.	$1 > A/D$

7 July 2015

7

International Atomic Energy Agency (IAEA), TECDOC 1344 *Categorization of Radioactive Sources*, 2003

IDA | IAEA “D-Values” for Selected Radioisotopes

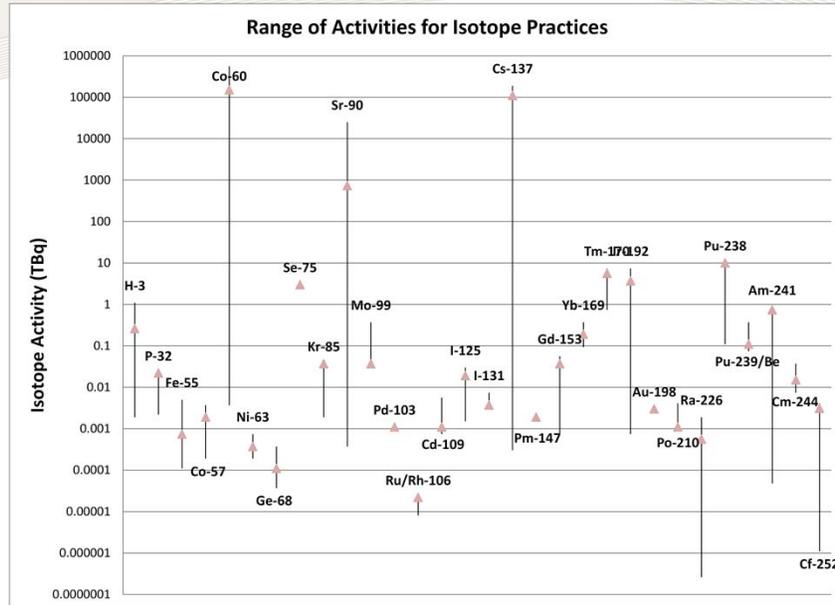


7 July 2015

8

- D-Values identify “dangerous” amounts of specified radioisotopes
 - International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006

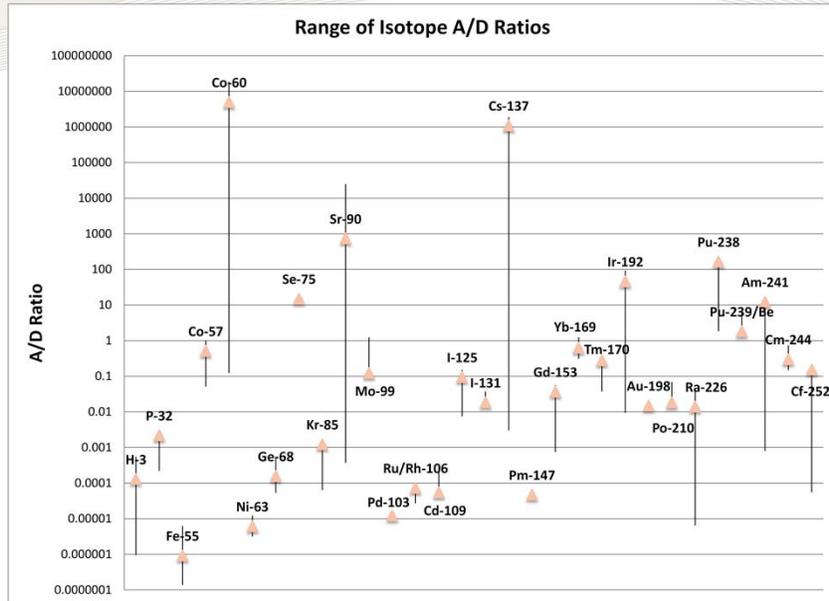
IDA | Activities of Radioisotopes in Commercial Practice



7 July 2015

9

- Wide range of commercial applications (“practice”)
 - International Atomic Energy Agency (IAEA), TECDOC 1344 *Categorization of Radioactive Sources*, 2003
- Note that the range includes the minimum and maximum values as identified on IAEA 2003 for all commercial practices
- The “triangle” is the “typical” activity of the largest commercial practice, as identified in IAEA 2003



7 July 2015

10

- Range of activity used in practices (“A”) results in wide range A/D ratios
 - International Atomic Energy Agency (IAEA), TECDOC 1344 *Categorization of Radioactive Sources*, 2003
- One method of categorizing the threat from radioactive materials as radiological weapons
 - High A/D (>1?) means there are sources that include a “dangerous” amount of radioactivity

IDA | Practice / Concern Ratio

- A measure of how capable a commercially available source (for each radioisotope) could be in producing the conditions specified in the radiological threat scenario
 - P = (Typical) Quantity in Commercial Practice of largest available source (per IAEA)
 - Analogous to “A” in “A/D Ratio”
 - Can be set to other quantities if the scenario specifies limiting conditions
 - C = Quantity of Concern, amount of isotope necessary to result in the dose/dose rate of concern
 - Criterion of a scenario
 - Analogous to “D” in “A/D Ratio”
- If P/C Ratio > 0.1, the radioisotope is regarded as a “credible” threat in that scenario
 - P/C = 0.1 The threat scenario requires 10 sources
 - P/C = 10 The threat scenario requires 1/10 of a source

7 July 2015

11

- A different method of categorizing the threat from radioactive materials as radiological weapons
- P/C is not “politically correct”
- “P” comes from IAEA 2003
- “C” is a different way of representing the “D-Value”
 - Specific to radiological weapon planning scenarios.
- P/C indicates the fraction of the activity (present in a practice) needed to result in a scenario of concern

IDA | RED Scenario

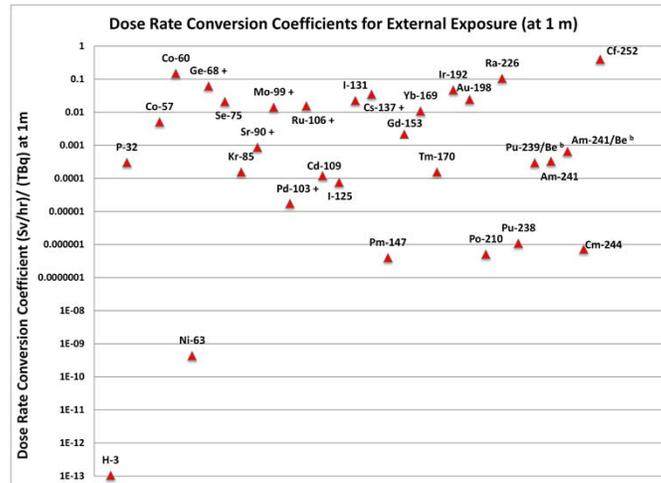
- Placement of a radioactive source near or under a seat



- Dose rate of concern
 - 1.25 Sv/hr at 1 m
 - 1.25 Sv is the threshold for casualty estimation from whole body irradiation in the NATO CBRN casualty estimation methodology
 - 1 hour is a reasonable, but arbitrary, exposure time
 - *This value may be set as a function of the scenario, base upon the objective of the analysis*

IDA | Dose Equivalent Rate Conversion Factors
(Sv/hr)/ (TBq) (RED Scenario)

- RBE-weighted dose rate in the red marrow at a distance of 1 meter from the source



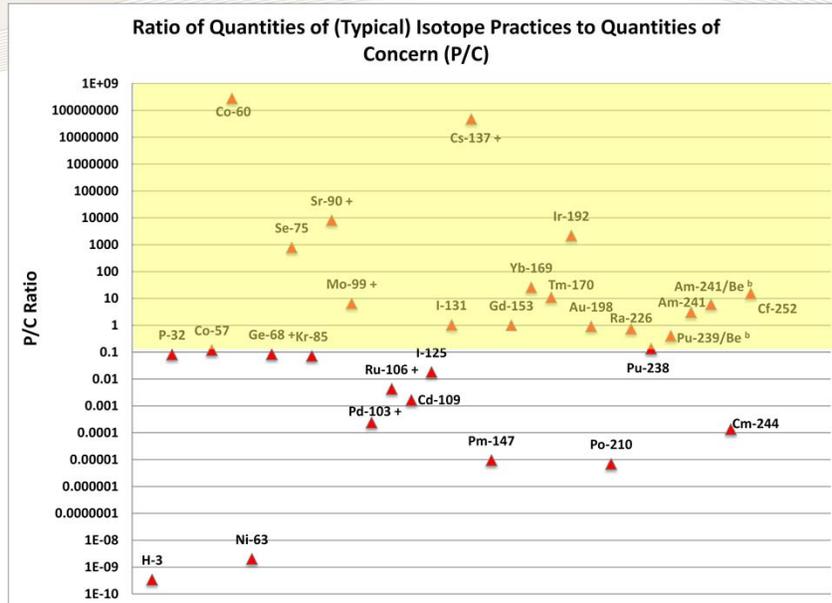
7 July 2015

13

RBE-weighted dose rate in the red marrow at a distance of 1 meter from the source.

International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006, Tables 14 & 15, pp 71-78

IDA | P/C Ratios for RED Scenario



7 July 2015

14

Yellow highlight is the radioisotopes with P/C > 0.1

⁶⁰Co, ⁷⁵Se, ⁹⁰Sr, ⁹⁹Mo, ¹³¹I, ¹³⁷Cs, ¹⁵³Gd, ¹⁶⁹Yb, ¹⁷⁰Tm, ¹⁹²Ir, ¹⁹⁸Au, ²²⁶Ra, ²³⁸Pu, ²³⁹Pu/Be, ²⁴¹Am, ²⁴¹Am/Be, and ²⁵²Cf

IDA | Explosive RDD Scenario

- Explosive dispersal of a radioactive source over an area of 10,000 m² (radius = 56.5 m)
 - Requires very little engineering or preparation of the radioactive source

- Dose rate of concern
 - 1.25 Sv/hr
- *NRC limit for unrestricted access*
 - *0.02 mSv/hr*



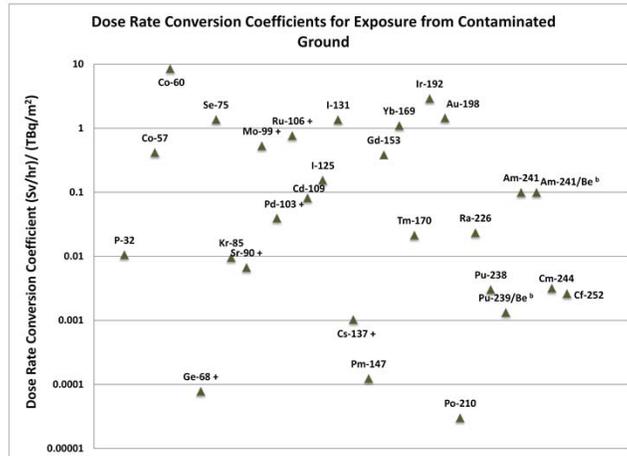
7 July 2015

15

- Different standard for area denial than for casualty production

IDA | Dose Equivalent Coefficient (Sv/hr)/ (TBq/m²)
(Explosive RDD Scenario)

- The effective dose equivalent rate at a distance of 1 meter above the surface of a contaminated area



7 July 2015

16

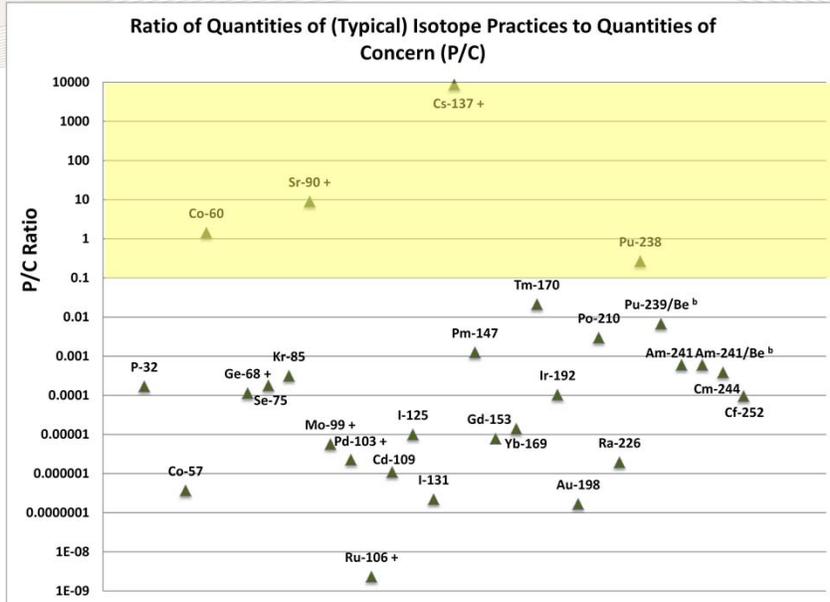
Derived from table III.3 of Federal Guidance Report No. 12 (FGR12)

Keith F. Eckerman and Jeffrey C. Ryman, *External Exposure to Radionuclides in Air, Water, and Soil*, Federal Guidance Report No. 12, US EPA, Washington, DC, 1993, 93 -109.

^bThe activity given is that of the alpha-emitting radionuclide, e.g., ²³⁹Pu or ²⁴¹Am.

+Includes dose from decay products

IDA | P/C Ratios for Explosive RDD Scenario



7 July 2015

17

Yellow highlight is the radioisotopes with P/C > 0.1

⁶⁰Co, ⁹⁰Sr, ¹³⁷Cs, ²³⁸Pu

IDA | Aerosol RDD Scenario

- Aerosol dispersal (non-explosive) of a radioactive source
 - 5 story building (rather modest building)
 - Volume = 30,000m³, each story = 3.3m (10ft) high x 60m (200ft) long x 30m (100ft) wide
 - Assume the radioisotope is uniformly distributed over the volume of the building
 - Assume the radioisotope in the air uniformly deposits across the (floor) surface of the building
 - Requires **significant** engineering of the radioactive source to produce an aerosol particle
- Dose / dose rate of concern
 - 1.25 Sv/hr to whole body or skin from external irradiation
 - 1.25 Sv to whole body or lungs from inhalation of 0.9 m³ of air (0.015m³/min for one hour)
 - 1.25 Sv/hr to skin from contamination



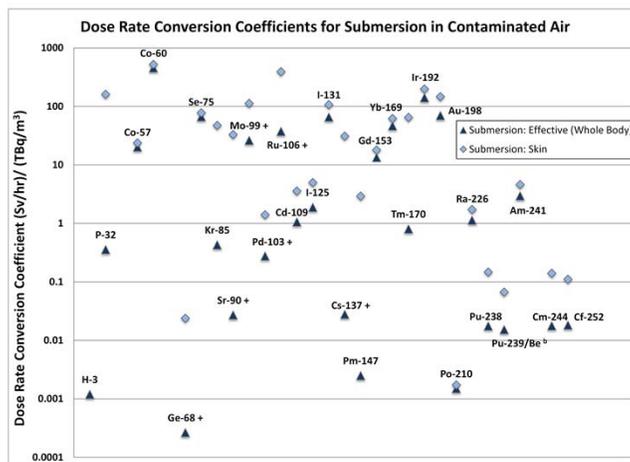
7 July 2015

18

The "respirable intake fraction" is assumed to be 0.0001 of the radioactive material present in the source (this is the same as used by the IAEA for the inhalation scenario). IAEA 2006, 38.

IDA | Effective Dose Equivalent Coefficient from Submersion in Contaminated Air (Sv/hr)/(TBq/m³)

- The effective (whole body) and skin dose equivalent rates, from submersion in contaminated air



7 July 2015

19

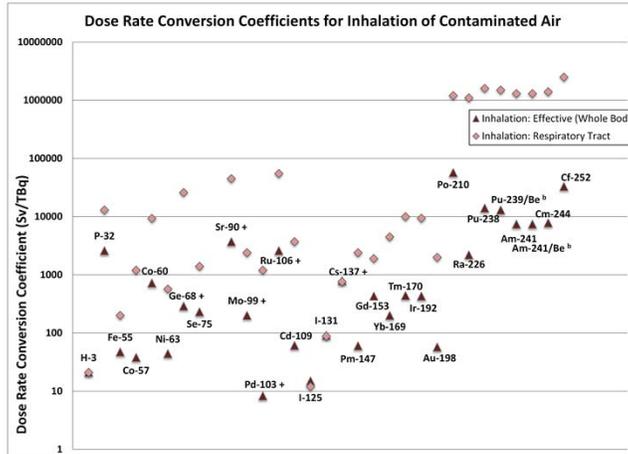
Note, as an observation, that the skin dose rate conversion factor is almost always significantly higher than the equivalent whole body dose rate conversion factor

Derived from Table III.1 of Keith F. Eckerman and Jeffrey C. Ryman, *External Exposure to Radionuclides in Air, Water, and Soil*, Federal Guidance Report No. 12, US EPA, Washington, DC, 1993, 93 -109.

^bThe activity given, and other coefficients and values, are for that of the alpha-emitting radionuclide, e.g., ²³⁹Pu or ²⁴¹Am. The dose from neutrons was not considered.

IDA Effective Dose Equivalent Coefficient from Inhalation of Contaminated Air (Sv/TBq)

- The effective (whole body ~ bone marrow) and lung (respiratory tract) dose equivalents, from inhalation of contaminated air



7 July 2015

20

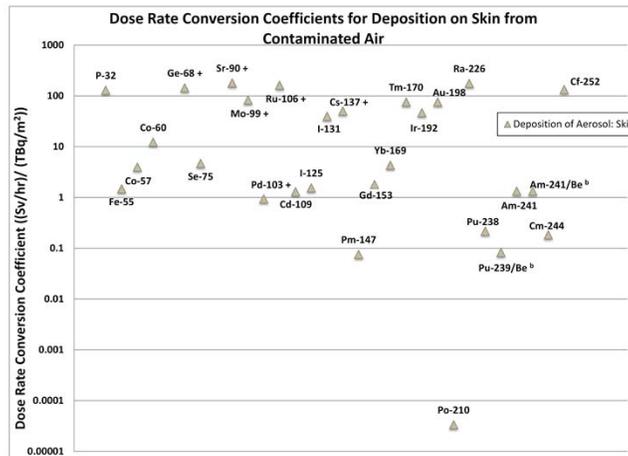
*Derived from International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006, Table 18, pp 83-93

**The activity given, and other coefficients and values, are for that of the alpha-emitting radionuclide, e.g., ²³⁹Pu or ²⁴¹Am. The dose from neutrons was not considered.

+ Indicates the radionuclides for which the progeny were significant sources of dose.

Effective Dose Equivalent Coefficient from Skin Contamination (Sv/hr)/ (TBq/m²)

- The skin dose equivalent rates, from deposition of aerosols in contaminated air



7 July 2015

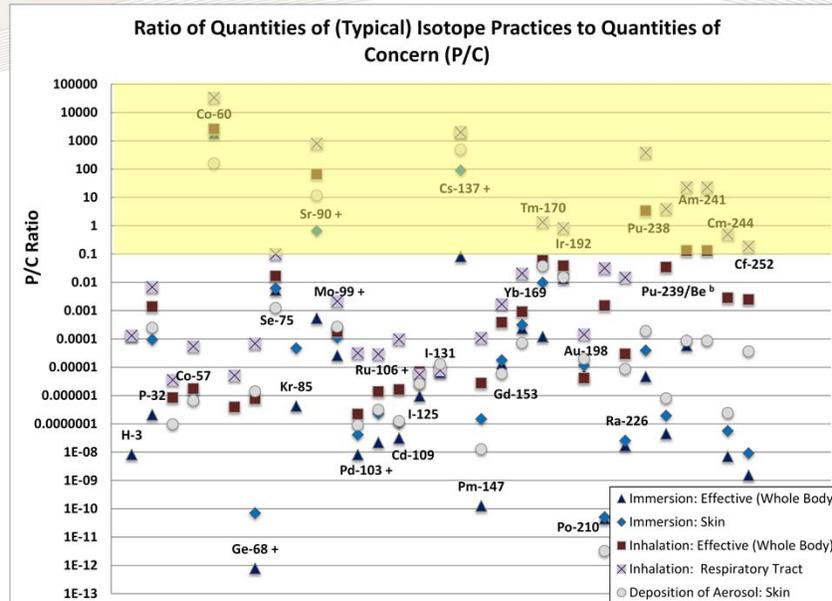
21

*Derived from International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006, Table 19, pp 94-102

**The activity given, and other coefficients and values, are for that of the alpha-emitting radionuclide, e.g., ²³⁹Pu or ²⁴¹Am. The dose from neutrons was not considered.

+ Indicates the radionuclides for which the progeny were significant sources of dose.

IDA | P/C Ratios for Aerosol RDD Scenario



7 July 2015

22

Yellow highlight is the radioisotopes with P/C > 0.1

Submersion: Effective (Whole Body)	Co-60,
Submersion: Skin	Co-60, Sr-90, Cs-137
Inhalation: Effective (Whole Body)	Co-60, Sr-90, Cs-137, Pu-238, Am-241, Am-241/Be,
Inhalation: Respiratory Tract	Co-60, Se-75, Sr-90, Cs-137, Tm-170, Ir-192, Pu-238, Pu-239/Be, Am-241, Am-241/Be, Cm-244, Cf-252
Deposition of Aerosol: Skin	Co-60, Sr-90, Cs-137,

⁶⁰Co, ⁷⁵Se, ⁹⁰Sr, ⁹⁹Mo, ¹³¹I, ¹³⁷Cs, ¹⁵³Gd, ¹⁶⁹Yb, ¹⁷⁰Tm, ¹⁹²Ir, ¹⁹⁸Au, ²²⁶Ra, ²³⁸Pu, ²³⁹Pu/Be, ²⁴¹Am, ²⁴¹Am/Be, and ²⁵²Cf

IDA | Ingestion RDD Scenario

- Dispersal of a radioactive source into a volume of 40,000 liters (40 m³, or 5,280 gal, approximately the volume of a large tanker truck)
 - Assume the radioisotope is uniformly distributed over the entire volume
 - Highly dependent on the solubility of the radioactive source
- Ingestion of 2 liters per day for five days
- Committed Effective Dose Equivalent of concern
 - 1.25 Sv

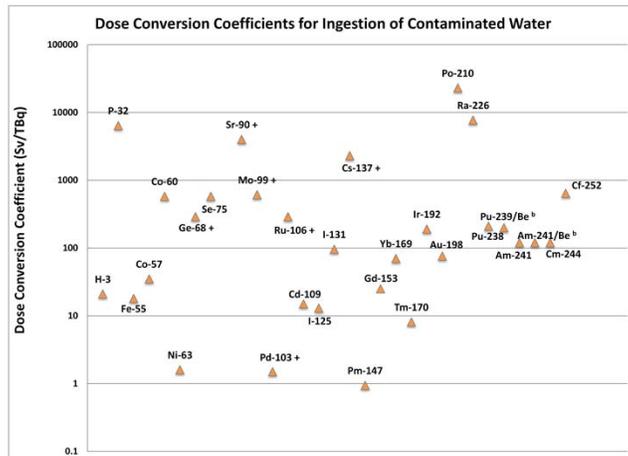


7 July 2015

23

IDA | Effective Dose Equivalent Coefficient for Ingestion (Sv/TBq)

- The effective (whole body ~ bone marrow) dose equivalents, from ingestion of contaminated water



7 July 2015

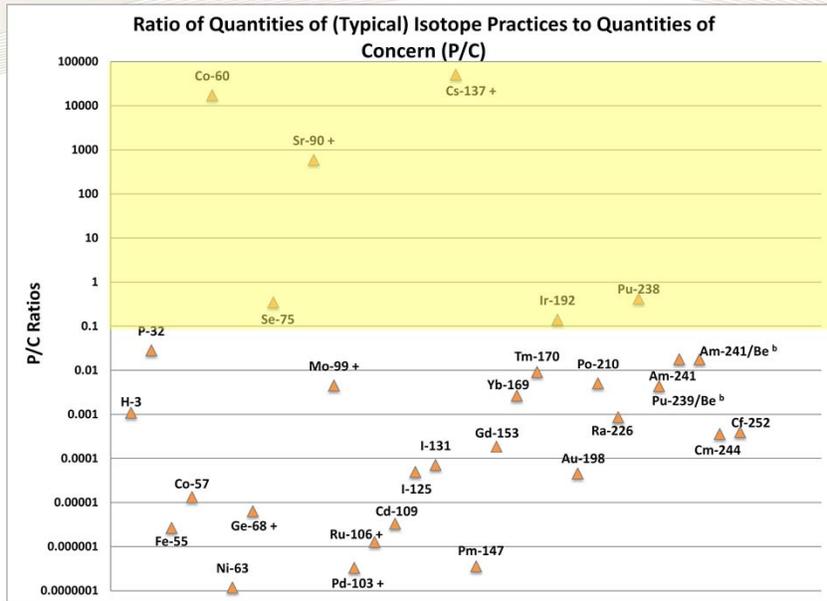
24

*Derived from International Atomic Energy Agency (IAEA), *Dangerous Quantities of Radioactive Materials*, 2006, Table 19, pp 94-101

**The activity given, and other coefficients and values, are for that of the alpha-emitting radionuclide, e.g., ²³⁹Pu or ²⁴¹Am. The dose from neutrons was not considered.

+ Indicates the radionuclides for which the progeny were significant sources of dose.

IDA | P/C Ratios for Ingestion RDD Scenario



7 July 2015

25

Yellow highlight is the radioisotopes with P/C > 0.1

Ingestion ^{60}Co , ^{75}Se , ^{90}Sr , ^{137}Cs , ^{192}Ir , ^{238}Pu

IDA | Immersion RDD Scenario

- Immersion in gaseous radioactive material
 - Limited number of radioactive materials are gasses at room temperature and pressure
 - Neon-13
 - Argon
 - Krypton
 - Xenon
 - Different from immersion in air contaminated with an aerosol
- Requires a **large** quantity of radioactive material in a relatively small enclosed space to result in significant dose to the whole body (red marrow).
- Immersion in radioactive material is **not** considered a credible threat.

IDA | Summary

- Using a P/C ratio for a scenario of concern can identify radioisotopes that may credibly pose a threat in that scenario:
- Radiation Exposure Device
 - ^{60}Co , ^{75}Se , ^{90}Sr , ^{99}Mo , ^{131}I , ^{137}Cs , ^{153}Gd , ^{169}Yb , ^{170}Tm , ^{192}Ir , ^{198}Au , ^{226}Ra , ^{238}Pu , $^{239}\text{Pu/Be}$, ^{241}Am , $^{241}\text{Am/Be}$, and ^{252}Cf
- Explosive Radiological Dispersal Device
 - ^{60}Co , ^{90}Sr , ^{137}Cs , ^{238}Pu
- Aerosol Radiological Dispersal Device
 - Submersion: Effective (Whole Body) – ^{60}Co
 - Submersion: Skin – ^{60}Co , ^{90}Sr , ^{137}Cs
 - Inhalation: Effective (Whole Body) – ^{60}Co , ^{90}Sr , ^{137}Cs , ^{238}Pu , ^{241}Am , $^{241}\text{Am/Be}$,
 - Inhalation: Respiratory Tract – ^{60}Co , ^{75}Se , ^{90}Sr , ^{137}Cs , ^{170}Tm , ^{192}Ir , ^{238}Pu , $^{239}\text{Pu/Be}$, ^{241}Am , $^{241}\text{Am/Be}$, ^{244}Cm , ^{252}Cf
 - Deposition of Aerosol: Skin – ^{60}Co , ^{90}Sr , ^{137}Cs
- Ingestion Radiological Dispersal Device
 - ^{60}Co , ^{75}Se , ^{90}Sr , ^{137}Cs , ^{192}Ir , ^{238}Pu
- Immersion Radiological Dispersal Device - NONE

IDA | Conclusion

- ^{60}Co , ^{90}Sr , ^{137}Cs , ^{238}Pu
 - Common as credible across most (if not all) scenarios
- But ALSO:
 - Radiation Exposure Device – ^{75}Se , ^{99}Mo , ^{131}I , ^{153}Gd , ^{169}Yb , ^{170}Tm , ^{192}Ir , ^{198}Au , ^{226}Ra , $^{239}\text{Pu/Be}$, ^{241}Am , $^{241}\text{Am/Be}$, ^{252}Cf
 - Aerosol Radiological Dispersal Device
 - Inhalation: Effective (Whole Body) – ^{241}Am , $^{241}\text{Am/Be}$
 - Inhalation: Respiratory Tract – ^{60}Co , ^{75}Se , ^{90}Sr , ^{170}Tm , ^{192}Ir , $^{239}\text{Pu/Be}$, ^{241}Am , $^{241}\text{Am/Be}$, ^{244}Cm , ^{252}Cf
 - Ingestion Radiological Dispersal Device – ^{75}Se , ^{192}Ir
- This does not account for physical form or security, which may pose a significant engineering challenge ...
- Can be applied to different scenarios, specific to the particular area, operation, or issue

Questions?

ccurling@ida.org

REPORT DOCUMENTATION PAGE			<i>Form Approved</i> <i>OMB No. 0704-0188</i>		
Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing this collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden to Department of Defense, Washington Headquarters Services, Directorate for Information Operations and Reports (0704-0188), 1215 Jefferson Davis Highway, Suite 1204, Arlington, VA 22202-4302. Respondents should be aware that notwithstanding any other provision of law, no person shall be subject to any penalty for failing to comply with a collection of information if it does not display a currently valid OMB control number. PLEASE DO NOT RETURN YOUR FORM TO THE ABOVE ADDRESS.					
1. REPORT DATE (DD-MM-YY) xx-06-2015		2. REPORT TYPE Final		3. DATES COVERED (From - To)	
4. TITLE AND SUBTITLE Review of Dangerous Radioisotopes: What is Available in Practice, What Should We be Concerned About?			5a. CONTRACT NO. HQ0034-14-D-0001		
			5b. GRANT NO.		
			5c. PROGRAM ELEMENT NO(S).		
6. AUTHOR(S) Carl A. Curling, Sc.D. Alex Lodge			5d. PROJECT NO.		
			5e. TASK NO. CA-6-3079		
			5f. WORK UNIT NO.		
7. PERFORMING ORGANIZATION NAME(S) AND ADDRESS(ES) Institute for Defense Analyses 4850 Mark Center Drive Alexandria, VA 22311-1882			8. PERFORMING ORGANIZATION REPORT NO. IDA Document NS D-5549 IDA Log H 15-000689		
9. SPONSORING / MONITORING AGENCY NAME(S) AND ADDRESS(ES) Office of the Surgeon General Health Care Operations, (SASG-HCO-G34 7700 Arlington Boulevard, Suite 5143 Falls Church, VA 22042-5143			10. SPONSOR'S / MONITOR'S ACRONYM(S) OTSG		
			11. SPONSOR'S / MONITOR'S REPORT NO(S).		
12. DISTRIBUTION / AVAILABILITY STATEMENT Approved for public release; distribution is unlimited.					
13. SUPPLEMENTARY NOTES					
14. ABSTRACT This presentation is prepared for the 2015 meeting of the Radiation Injury Treatment Network (RITN) and is intended to provide a context to the type and scale of radiological weapons that would result in casualties.					
15. SUBJECT TERMS Radiation Injury Treat Network, NITN, radiological weapons					
16. SECURITY CLASSIFICATION OF:			17. LIMITATION OF ABSTRACT UU	18. NO. OF PAGES 26	19a. NAME OF RESPONSIBLE PERSON LTC Harry M. (Mike) Stewart
a. REPORT U	b. ABSTRACT U	c. THIS PAGE U			19b. TELEPHONE NUMBER (Include Area Code) (703) 681-8188

